

# Sustainable Urban Transport Financing:

What role for the MDBs?

How to leverage the private sector?

# The EBRD experience









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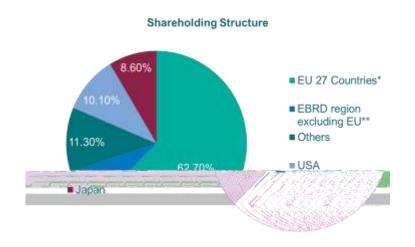
### What is the EBRD?



- IFI to promote transition to market economies in 34 countries
- Largest single investor in the region: over € 78.8 bln invested in 3,644 projects since 1991
- Owned by 64 countries and two intergovernmental institutions (AAA/Aaa rated)
- Established in 1991. HQ in London, the Bank has 36 regional offices (half of our bankers are based in the region)
- Equity capital: € 30 bn
- Strong, internationally recognized partner with long term perspective.

Note: As at 13th July 2012

Private sector oriented (80%)



— Net Cumulative BV

**Annual Business Volume** 

10



#### POTENTIAL RECIPIENT COUNTRIES

#### Southern and eastern Mediterranean

- 32 Egypt
- 33 Jordan
- Morocco
- Tunisia

In 2011 the EBRD launched donor funded activities in the southern and eastern Mediterranean (SEMED) region, in support of the countries which are undergoing important political and economic reforms.

#### **EBRD COUNTRIES OF OPERATIONS**

#### Central Europe and the Baltic states

- O1 Croatia
- 02 Czech Republic\*
- Estonia

- 04 Hungary
- 05 Latvia
- Lithuania
- Poland
- Slovak Republic
- Slovenia

#### South-eastern Europe

- 10 Albania
- Bosnia and Herzegovina
- Bulgaria
- 13 FYR Macedonia
- Kosovo
- Montenegro
- Romania
- 17 Serbia

#### Central Asia

Eastern Europe and

the Caucasus

18 Armenia

19 Azerbaijan

Belarus

Georgia

Moldova

Ukraine

- 24 Kazakhstan
- Kyrgyz Republic
- 26 Mongolia
- 27 Tajikistan
- Turkmenistan
- 29 Uzbekistan
- 30 Russia 31 Turkey

\*as of the end of 2007, the EBRD no longer makes investments in the Czech Republic.

# Our principles of lending



Promotes transition to market-based solutions, 'commercialized' approaches, good corporate governance, international standards, private ownership where appropriate

Invests in financially viable projects, prefer revenue generating projects, cofinancing with private sector (banks/sponsors) Transition Impact



Sound Banking

Additionality Supports, but does not replace/underprice private investment and/or commercial finance

# Typical Project Characteristics



Operations to comply with both national and EU standards where feasible

Financially self-supporting project (debt repaid from cash flows with adequate coverage ratios)

Objective of operational improvements supported by pre-defined investments

- Energy and other efficiencies
- Commercialisation and management overhaul

### Objective of support to reform

- Demonstration effect
- Tariff and collection reform

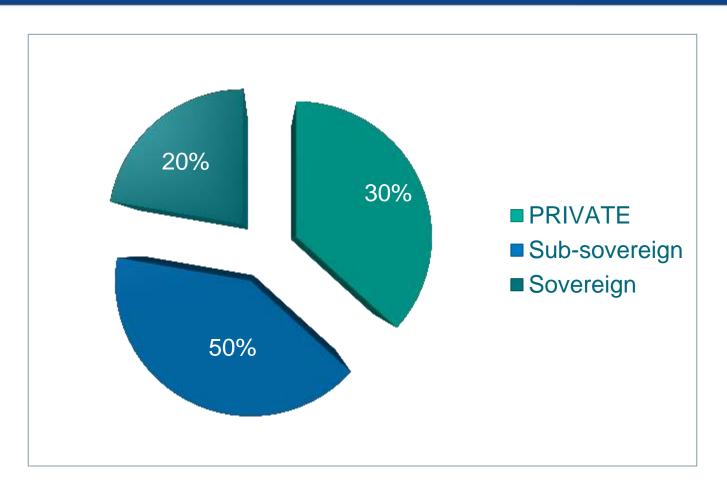
# EBRD's balanced project delivery across the transport sector



	Dood	Road rehabilitation and construction, toll-roads	ABV in € bln	Proj- ects	ABV Share	Share of total projects
	Road	construction and operation, commercial principles, PPPs	4.9	72	43%	25%
	Rail	Bringing infrastructure to modern standards, strategic corridors, PPPs, renewal rolling stock, rail reform	3.5	65	31%	23%
A STATE OF THE STA	Ports & Shipping	Greenfield port infrastructure, equipment, removal of bottlenecks, fleet modernization, inland waterways, and vessels	0.7	47	6%	16%
	Logistics & Intermodal	Intermodal nodes, Logistic centres, fleet of intermodal operators	0.3	5	3%	2%
	Aviation	Airport infrastructure, air navigation services	0.7	32	6%	11%
	Urban Transport	Public transport (bus/tram fleet renewal, LRT, metro), PT infra, ticketing, urban roads, ITS, PPPs	1.3	65	11%	23%

# Diversified funding structures







# EBRD's Structuring Approach to Urban Transport

# Matching Client Capacity:

Supporting clients on pathway to excellence



EBRD's 'bread and butter' How is this done?

#### Sovereignbacked loans

Cheap but can become politicised

# Municipality loans

Self-financing independence for cities
Higher cost and burden on city debt book

# Utility loans supported by cities

Off-balance sheet borrowing for the city Need to be backed by Public Service Contract + Municipal Support Agreements

# Utility corporate loans or bonds

Self-financing independence for utilities Entirely based on company creditworthiness / PSC

PPP/concessionaire loans to private companies

Private sector indebtedness

EBRD is flexible and has risk appetite-- we structure projects across the whole spectrum

# **Typical Arrangement for Public Transport Companies** prior to EBRD involvement



Downward spiral effect

Loss of accountability

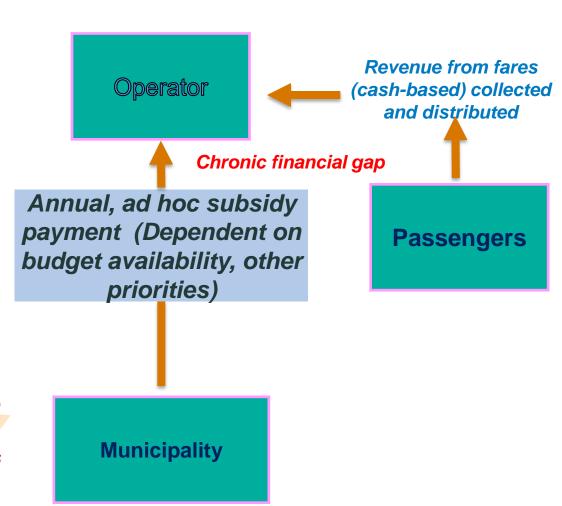
Maintenance relaxed, new investment wanes

Asset quality declines

Service standards slip, poor operational focus

Passenger numbers drop

Car congestion increases



### Needed Foundations for Lasting Improvement in Urban Transport



Create a stable revenue and define revenue sources for public transport

 key for creditworthiness

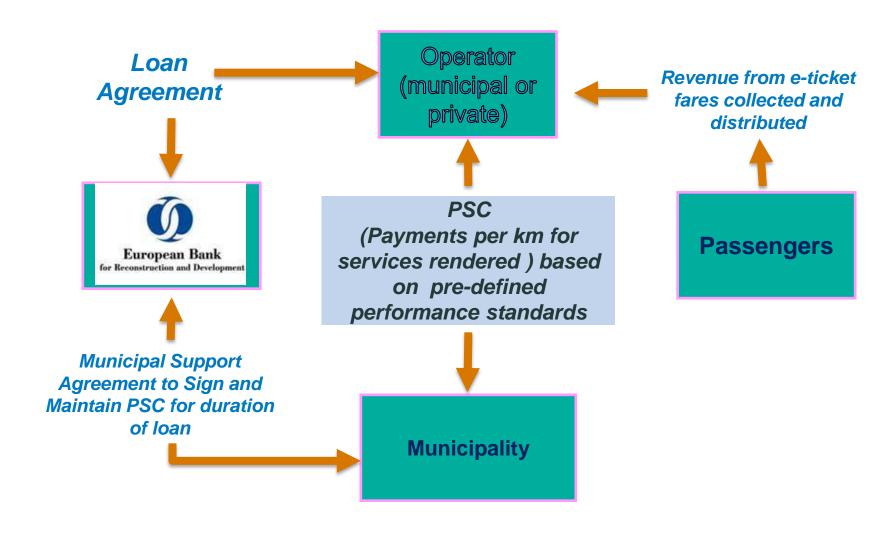
 Focus on operating cost and service quality for users
 Invest in new rolling stock & infrastructure
 Give citizens real alternative to private transport
 Strengthen regulation

#### HOW?

- Public Service Contracting (PSC) between public owner and public transport operator
- Can be used for either municipal or private operators

# Lending structure: EBRD corporate loan to Muni or Private Operator backed by PSC, off-balance for City





### Roles and Responsibilities within PSC



- ☐ Municipality as the *Client*.
  - > Defines network, policy, service standards, tariffs
  - Sets & enforces regulatory framework
  - Formally agrees to amount and quality of services
  - Makes support payments to cover difference between tariff revenues and full operational costs, due to social nature of services
- ☐ Operator as *Service Provider*.
  - Takes on operational and managerial risks
  - Provides services according to key PSC performance levels (reliability, punctuality, safety, cleanliness, customer satisfaction);
  - Operates & maintains new and improved rolling stock

# Many UT Sub-sectors are amenable to private sector financing



- Public Transport Operations (bus, tram/LRT/metro/ferry):
  - > As Operational concessions
  - > As full infra + operations PPPs
- > AFC ("e-ticketing") as multi-year BOT concessions
- Parking on-street management and off-street garages as DBOM or DBFOM
- Bike-share, car-share
- 'Joint-development' around PT stations/terminals

### Public Transport's key risk: Demand/Revenue



Desire on part of public sector to share in upside potential, given long contract duration However, demand uncertain (especially for greenfield projects; tariff increases will be regulated, so some political risk inherent.

allocation: Need to limit downside risk, by compensating concessionaire if demand/revenues fail to keep pace with revenue projections. Shared upside (e.g., 50-50 split of all 'excess' demand)

# One possible approach to Demand/Revenue Risk Sharing



### Baseline All-In Cost Set At Time of Tender

Indexed for entire 30 year contract duration



 100% Availability Payment Paid to SPV during Ramp-up period

#### •Years 8-30

- 90% Minimum Revenue Guarantee (MRG) coverage of Baseline All-In Cost, with 80% covered for revenue shortfall below MRG Baseline level
- Top 10% At-Risk Slice for SPV: 10% of Baseline All-In Cost
- Upside Profit Sharing: >105% of Baseline
   All-In Cost Level (50-50 split)

Provides certainty to SPV and public sector for full contract period

Needed due to lack of established precedents, traffic uncertainty during ramp-up, political/regulatory risks

Provides both downside and upside risk protection, while incentivising ridership to SPV



# SELECTED URBAN TRANSPORT PROJECT CASE STUDIES

# POLAND: Warsaw Metro Wagons



**Borrower** – municipally-owned Warsaw Metro Company, an internal operator of the Warsaw underground system

**Project** – Approved in 2011, financing part of the investment programme for acquisition of 35 metro trains (210 individual wagons). 18 year PSC + MSA Off-Balance Sheet Structure

**TC** - The Bank provided technical assistance, funded by Austria, aimed at monetising the Project's anticipated emission reductions as carbon credits under the Kyoto Protocol's Joint-Implementation ("JI") Mechanism to assist with the monetisation of the resulting carbon credits

**Total Investments** – PLN 1.1 billion (equivalent to €273 million)

**EBRD Loan** – PLN 322.6m (equiv €80 million) under A/B structure

Co-financing – with EIB and EU

**Status and Timing** – Wagons to be delivered in 2012/13, on-schedule





# TURKEY: Bursa LRT (Phase II): clean and modern urban transport



- Borrower Bursa Municipality
- Project extension of Bursa LRT system (9 km, 8 new stations), purchase rolling stock (30 new vehicles), other investments. Long-term PSC structure.
- Total Investments

   EUR 219 mln
- EBRD Loan EUR 50 mln
  - Tenor 15 years, including a
     3 year grace period
  - Pledge of selected assets
- Co-financing with EIB





# ...to serve the mobility needs for the continued growth of the economy





- City 2 million people
- Carbon Monetisation of Clean
   Urban Transport -- The LRT
   Project has significant carbon emission reduction effects
- Corporate Development of
  Burulas -- the municipal transport
  company: Burulas will be
  assisted to deepen its managerial
  and operational capabilities, in
  line with the growth of its LRT
  network and fleet

### TURKEY: Istanbul Ferries Privatisation, Istanbul



• Client: TASS, a special purpose company, established by three Turkish

companies (Tepe, Akfen, Sera) and the UK's Souter Investments to acquire IDO, the world largest municipal ferry operator,

transporting 50 million passengers p.a.

• EBRD finance: USD 150 million

• Type of finance: Limited recourse; mandatory cash sweep;

USD 100 million - long term senior loan, sculptured repayments

USD 50 million - mid-term junior loan, bullet repayment

Total Project USD 860 million cost:

• Year: 2011

Impact

 Project Financing acquisition of IDO by TASS. 30 year usufruct description agreement with Istanbul Municipality for exclusive use of ferry piers.

> Demonstration effect of the private sector value-added: introduction of new demand-driven ticket tariffs, creation of new routes and intermodal passenger transportation services

- Flexible financing structure with a sufficient grace period which allowed the sponsors to introduce measures to turnaround the company
- Introduction of a gender action plan as a tool for inclusiveness









### THANK YOU



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